Date: 22 April 2024 Our ref: 473240

Your ref: PA/2023/0715



Hornbeam House Crewe Business Park Electra Way Crewe Cheshire CW1 6GJ

T 0300 060 3900

Faye Tomlinson Ashford Borough Council Civic Centre, Tannery Lane Ashford TN23 1PL

### BY EMAIL ONLY

Dear Faye,

**Planning consultation:** Proposed construction of a Wastewater Treatment Plant, associated landscaping, and proposed vehicular access from Chilmington Green Road. **Location:** Chilmington Green, Land to west of Chilmington Green Road, Ashford, Kent.

Natural England is a non-departmental public body. Our statutory purpose is to ensure that the natural environment is conserved, enhanced, and managed for the benefit of present and future generations, thereby contributing to sustainable development.

## **SUMMARY OF NATURAL ENGLAND'S ADVICE**

# NO OBJECTION - SUBJECT TO ANY APPROPRIATE MITIGATION BEING IDENTIFIED AND SECURED AS NECESSARY

### Further advice on mitigation

Following our most recent response (15<sup>th</sup> April 2024, our ref: 472536) to this application, the applicant has since provided Natural England with additional information that seeks to address the points that we raised (with respect to any potential impacts to the River Beult SSSI). We have since reviewed the information submitted by the applicant and provide the following advice in response. For the avoidance of doubt, Natural England's advice contained within this letter supersedes the advice previously provided on the 15<sup>th</sup> April 2024.

It is also understood that in addition to the planning permission being sought by the applicant, that a discharge permit (from the Environment Agency) will be required before treated effluent can be discharged from the proposed wastewater treatment works.

## Flow rates

Natural England remains satisfied that the proposed discharge volume will not significantly alter river flow and exceed parameters outside the acceptable levels of deviation (as stated within the Monitoring Specifications for the River Beult SSSI), for the periods where the flow rates have already been monitored. It is also understood that flow rate monitoring is ongoing and Natural England supports this. Natural England would advise that flow monitoring should continue to be undertaken in order to ensure that any seasonal environmental changes (and the intermittent nature of flows downstream of the discharge site) can be robustly considered as part of the Environment Agency's permitting regime.

Should further flow monitoring indicate that it is not possible to discharge the treated effluent to a

suitably low flow rate, then we would agree that the options outlined within the applicant's response may be a suitable means of ensuring that the flows do not result in an exceedance of the parameters outlined within the Monitoring Specifications for the River Beult SSSI. It is understood that the need for any additional measures will be considered separately (as part of the Environment Agency's permitting regime), and we would expect the need for any such measures to be informed by the results of additional flow monitoring by the applicant.

Should it be concluded – following ongoing flow monitoring – that the applicant requires additional measures to ensure that the effluent will be discharged at a suitable flow rate, Natural England would advise that they should consult with the relevant authorities in order to determine whether any additional permissions are required.

## Water quality

Given the sensitivities of the River Beult SSSI to adverse water quality, we advised that consideration should be made as to how the treated effluent will be treated to a sufficiently high level (with respect to the Environmental Quality Standards (EQS) and Common Standards Monitoring Guidance (CSMG) targets for the SSSI). It is Natural England's understanding that whilst planning permission is being sought for the proposed wastewater treatment works, a discharge permit from the Environment Agency will also need to sought by the applicant. As outlined within the applicant's response to our previous concerns, the permitting regime will need to ensure that the water quality targets for the River Beult SSSI have been robustly considered and that there will not be an adverse impact to it.

Should it be identified during the determination of the discharge permit, that complementary measures are required by the applicant in order to avoid an adverse impact to the River Beult SSSI, we would advise that they should seek confirmation from the relevant authorities as to whether any additional permissions are required or not.

Whilst Natural England typically encourages applicants to secure a discharge permit in tandem with their planning permission, it is acknowledged that there is no requirement to do so; and that in many circumstances, applicant's will instead consult the Environment Agency once planning permission has been granted. As such, Natural England is satisfied in this instance that, whilst we advise that additional monitoring and assessment is required to rule out an adverse impact upon the River Beult SSSI, that these issues will be robustly considered as part of the Environment Agency's determination as to whether a discharge permit should be granted or not.

Please note that if your authority is minded to grant planning permission contrary to the advice in this letter, you are required under Section 28I (6) of the Wildlife and Countryside Act 1981 (as amended) to notify Natural England of the permission, the terms on which it is proposed to grant it and how, if at all, your authority has taken account of Natural England's advice. You must also allow a further period of 21 days before the operation can commence.

Further general advice on consideration of protected species and other natural environment issues is provided at Annex A.

If you have any queries relating to the advice in this letter please contact luke.hasler@naturalengland.org.uk.

Should the proposal change, please consult us again.

Yours sincerely

Luke Hasler Senior Adviser, Sussex & Kent Area Team

# Annex A - Natural England general advice

## **Protected Landscapes**

Paragraph 182 of the National Planning Policy Framework (NPPF) requires great weight to be given to conserving and enhancing landscape and scenic beauty within Areas of Outstanding Natural Beauty (known as National Landscapes), National Parks, and the Broads and states that the scale and extent of development within all these areas should be limited. Paragraph 183 requires exceptional circumstances to be demonstrated to justify major development within a designated landscape and sets out criteria which should be applied in considering relevant development proposals. Section 245 of the Levelling Up and Regeneration Act 2023 places a duty on relevant authorities (including local planning authorities) to seek to further the statutory purposes of a National Park, the Broads or an Area of Outstanding Natural Beauty in England in exercising their functions. This duty also applies to proposals outside the designated area but impacting on its natural beauty.

The local planning authority should carefully consider any impacts on the statutory purposes of protected landscapes and their settings in line with the NPPF, relevant development plan policies and the Section 245 duty. The relevant National Landscape Partnership or Conservation Board may be able to offer advice on the impacts of the proposal on the natural beauty of the area and the aims and objectives of the statutory management plan, as well as environmental enhancement opportunities. Where available, a local Landscape Character Assessment can also be a helpful guide to the landscape's sensitivity to development and its capacity to accommodate proposed development.

## Wider landscapes

Paragraph 180 of the NPPF highlights the need to protect and enhance valued landscapes through the planning system. This application may present opportunities to protect and enhance locally valued landscapes, including any local landscape designations. You may want to consider whether any local landscape features or characteristics (such as ponds, woodland, or dry-stone walls) could be incorporated into the development to respond to and enhance local landscape character and distinctiveness, in line with any local landscape character assessments. Where the impacts of development are likely to be significant, a Landscape and Visual Impact Assessment should be provided with the proposal to inform decision making. We refer you to the <a href="Landscape Institute">Landscape Institute</a> Guidelines for Landscape and Visual Impact Assessment for further guidance.

#### **Biodiversity duty**

The local planning authority has a <u>duty</u> to conserve and enhance biodiversity as part of its decision making. Further information is available <u>here</u>.

## **Designated nature conservation sites**

Paragraphs 186-188 of the NPPF set out the principles for determining applications impacting on Sites of Special Scientific Interest (SSSI) and habitats sites. Both the direct and indirect impacts of the development should be considered. A Habitats Regulations Assessment is needed where there is a likely significant effect on a habitats site and Natural England must be consulted on 'appropriate assessments'. Natural England must also be consulted where development is in or likely to affect a SSSI and provides advice on potential impacts on SSSIs either via <a href="Impact Risk Zones">Impact Risk Zones</a> or as standard or bespoke consultation responses.

## **Protected Species**

Natural England has produced <u>standing advice</u> to help planning authorities understand the impact of particular developments on protected species. Natural England will only provide bespoke advice on protected species where they form part of a Site of Special Scientific Interest or in exceptional circumstances. A protected species <u>licence</u> may be required in certain cases.

## Local sites and priority habitats and species

The local planning authority should consider the impacts of the proposed development on any local wildlife or geodiversity site, in line with paragraphs 180, 181 and 185 of the NPPF and any relevant development plan policy. There may also be opportunities to enhance local sites and improve their connectivity to help nature's recovery. Natural England does not hold locally specific information on local

# Annex A - Natural England general advice

sites and recommends further information is obtained from appropriate bodies such as the local records centre, wildlife trust, geoconservation groups or recording societies. Emerging <u>Local Nature Recovery</u> Strategies may also provide further useful information.

Priority habitats and species are of particular importance for nature conservation and are included in the England Biodiversity List published under section 41 of the Natural Environment and Rural Communities Act 2006. Most priority habitats will be mapped either as Sites of Special Scientific Interest on the Magic website or as Local Wildlife Sites. A list of priority habitats and species can be found on Gov.uk.

Natural England does not routinely hold species data. Such data should be collected when impacts on priority habitats or species are considered likely. Consideration should also be given to the potential environmental value of brownfield sites, often found in urban areas and former industrial land, further information including links to the open mosaic habitats inventory can be found here.

## Biodiversity and wider environmental gains

Development should provide net gains for biodiversity in line with the NPPF paragraphs 180(d), 185 and 186. Major development (defined in the NPPF glossary) is required by law to deliver a biodiversity gain of at least 10% from 12 February 2024 and this requirement is expected to be extended to smaller scale development in spring 2024. For nationally significant infrastructure projects (NSIPs), it is anticipated that the requirement for biodiversity net gain will be implemented from 2025.

Further information on biodiversity net gain, including <u>draft Planning Practice Guidance</u>, can be found <u>here</u>.

The statutory <u>Biodiversity Metric</u> should be used to calculate biodiversity losses and gains for terrestrial and intertidal habitats and can be used to inform any development project. For small development sites, the <u>Small Sites Metric</u> may be used. This is a simplified version of the <u>Biodiversity Metric</u> and is designed for use where certain criteria are met.

The mitigation hierarchy as set out in paragraph 186 of the NPPF should be followed to firstly consider what existing habitats within the site can be retained or enhanced. Where on-site measures are not possible, provision off-site will need to be considered.

Development also provides opportunities to secure wider biodiversity enhancements and environmental gains, as outlined in the NPPF (paragraphs 8, 74, 108, 124, 180, 181 and 186). Opportunities for enhancement might include incorporating features to support specific species within the design of new buildings such as swift or bat boxes or designing lighting to encourage wildlife.

Natural England's <u>Environmental Benefits from Nature tool</u> may be used to identify opportunities to enhance wider benefits from nature and to avoid and minimise any negative impacts. It is designed to work alongside the <u>Biodiversity Metric</u> and is available as a beta test version.

Further information on biodiversity net gain, the mitigation hierarchy and wider environmental net gain can be found in government Planning Practice Guidance for the natural environment.

## Ancient woodland, ancient and veteran trees

The local planning authority should consider any impacts on ancient woodland and ancient and veteran trees in line with paragraph 186 of the NPPF. Natural England maintains the Ancient Woodland Inventory which can help identify ancient woodland. Natural England and the Forestry Commission have produced standing advice for planning authorities in relation to ancient woodland and ancient and veteran trees. It should be taken into account when determining relevant planning applications. Natural England will only provide bespoke advice on ancient woodland, ancient and veteran trees where they form part of a Site of Special Scientific Interest or in exceptional circumstances.

### Best and most versatile agricultural land and soils

Local planning authorities are responsible for ensuring that they have sufficient detailed agricultural land classification (ALC) information to apply NPPF policies (Paragraphs 180 and 181). This is the case

# Annex A - Natural England general advice

regardless of whether the proposed development is sufficiently large to consult Natural England. Further information is contained in <u>GOV.UK guidance</u> Agricultural Land Classification information is available on the <u>Magic</u> website and the <u>Data.Gov.uk</u> website

Guidance on soil protection is available in the Defra Construction Code of Practice for the Sustainable Use of Soils on Construction Sites, and we recommend its use in the design and construction of development, including any planning conditions. For mineral working and landfilling, separate guidance on soil protection for site restoration and aftercare is available on Gov.uk website. Detailed guidance on soil handling for mineral sites is contained in the Institute of Quarrying Good Practice Guide for Handling Soils in Mineral Workings.

Should the development proceed, we advise that the developer uses an appropriately experienced soil specialist to advise on, and supervise soil handling, including identifying when soils are dry enough to be handled and how to make the best use of soils on site.

#### **Green Infrastructure**

Natural England's <u>Green Infrastructure Framework</u> provides evidence-based advice and tools on how to design, deliver and manage green and blue infrastructure (GI). GI should create and maintain green liveable places that enable people to experience and connect with nature, and that offer everyone, wherever they live, access to good quality parks, greenspaces, recreational, walking and cycling routes that are inclusive, safe, welcoming, well-managed and accessible for all. GI provision should enhance ecological networks, support ecosystems services and connect as a living network at local, regional and national scales.

Development should be designed to meet the <u>15 Green Infrastructure Principles</u>. The GI Standards can be used to inform the quality, quantity and type of GI to be provided. Major development should have a GI plan including a long-term delivery and management plan. Relevant aspects of local authority GI strategies should be delivered where appropriate.

GI mapping resources are available <u>here</u> and <u>here</u>. These can be used to help assess deficiencies in greenspace provision and identify priority locations for new GI provision.

#### **Access and Recreation**

Natural England encourages any proposal to incorporate measures to help improve people's access to the natural environment. Measures such as reinstating existing footpaths, together with the creation of new footpaths and bridleways should be considered. Links to urban fringe areas should also be explored to strengthen access networks, reduce fragmentation, and promote wider green infrastructure.

## Rights of Way, Access land, Coastal access and National Trails

Paragraphs 104 and 180 of the NPPF highlight the important of public rights of way and access. Development should consider potential impacts on access land, common land, rights of way and coastal access routes in the vicinity of the development. Consideration should also be given to the potential impacts on the any nearby National Trails. The National Trails website <a href="www.nationaltrail.co.uk">www.nationaltrail.co.uk</a> provides information including contact details for the National Trail Officer. Appropriate mitigation measures should be incorporated for any adverse impacts.

Further information is set out in Planning Practice Guidance on the natural environment